



PY2021 Action Plan DRAFT

July 1, 2021

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The U.S. Department of Housing and Urban Development (HUD) awards Community Development Block Grant (CDBG) funds to “Entitlement Communities” across the United States. Awards are based on formula calculations including factors such as the population of the community, pre-1940’s housing stock, growth and decline. The City of Greenwood, located south of Indianapolis, Indiana, in Johnson County, is a newer entitlement community. Figure 1 shows the location of Greenwood in relation to the Indianapolis Metropolitan Statistical Area.

In 2021, the City of Greenwood will receive \$329,172 of CDBG funding. To receive the CDBG funding each year, the City must complete a required Five-Year Consolidated Plan that assessed the needs in the community, relating to housing, social and public services, public infrastructure, following which it then outlines priorities and goals to address those needs. Each program year the City updates the community with an Action Plan, outlining specific projects and funding resources that will be used to meet the priorities and goals. At the end of each program year, the City will write a Consolidated Annual Performance and Evaluation Report (CAPER) to report the progress towards each of the Consolidated Plan goals. These three documents enable the public, elected officials and HUD to understand the needs in the community, provide input on funded activities, and measure progress and investment in the community. The current Five Year Consolidated Plan covers the program years 2019-2023.

This document comprises the annual Action Plan submittal for program year (PY) 2021 for the City of Greenwood. The City engaged a consultant, City Consultants LLC, to help with the development of this document. The timeframe for this plan, PY2021, extends from October 1, 2021 to September 30, 2022.

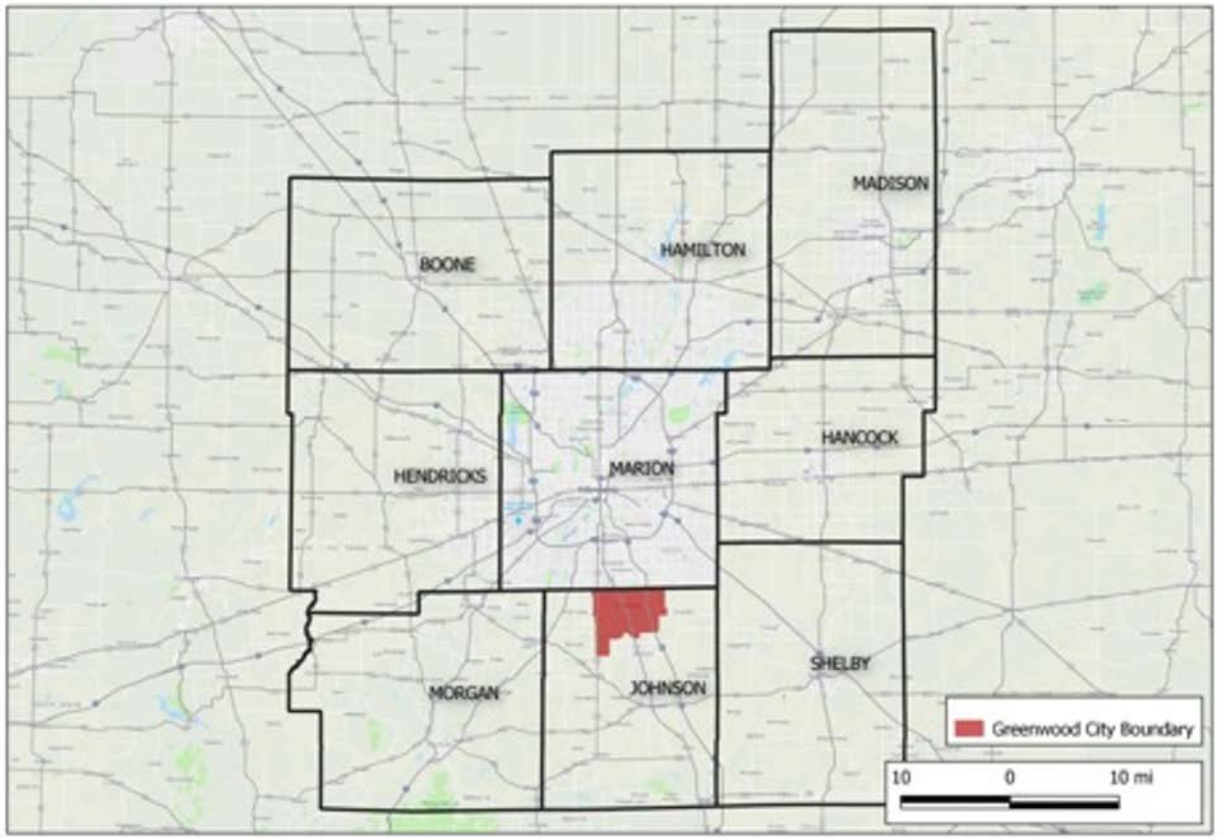


Figure 1 - Greenwood - Highlighted in Red - as Part of the Indianapolis MSA

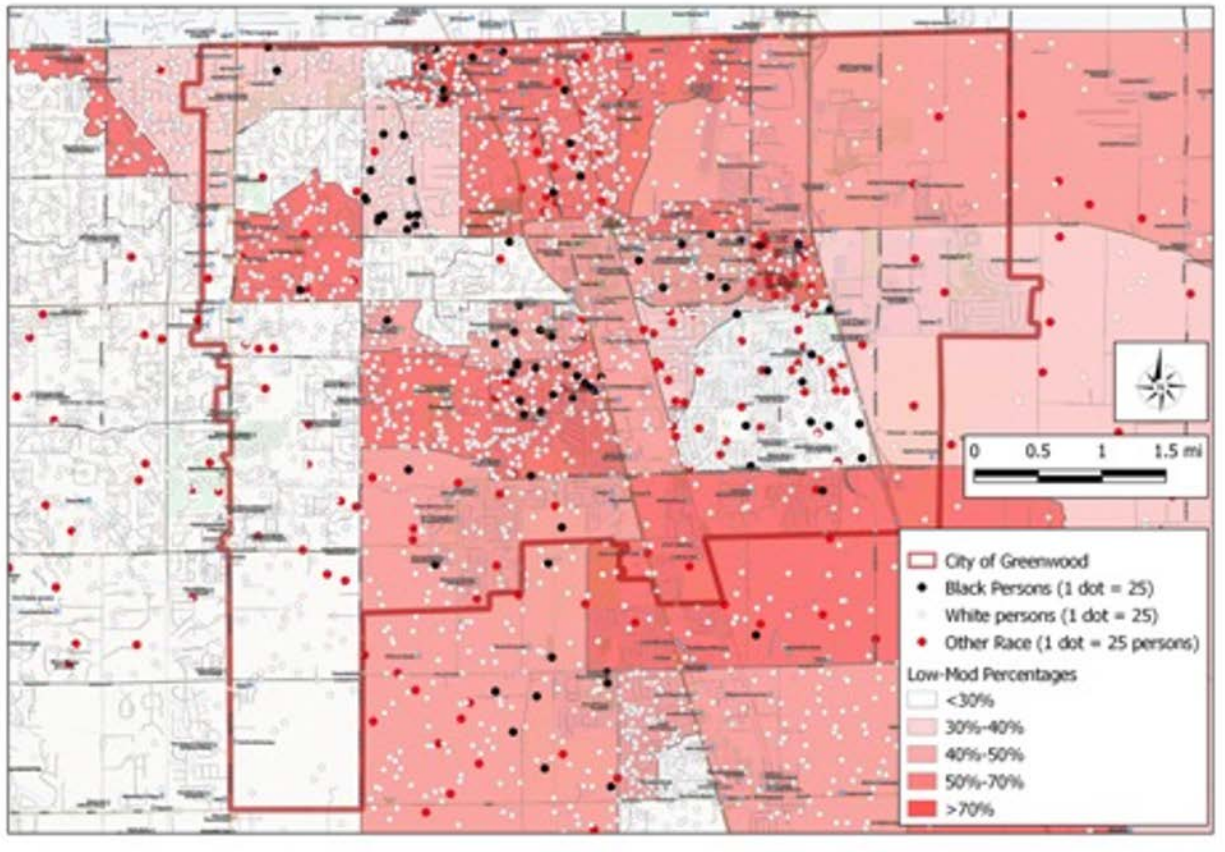


Figure 2 - Residents by Race and Income Area

2. Summarize the objectives and outcomes identified in the Plan

The City has developed general priorities and goals to offer flexibility in programming for all communities and increase the coordination among service providers. These priorities are:

1. Expand and sustain the supply of safe, decent affordable housing.
2. Support programs that help the most vulnerable households with basic daily living needs.
3. Invest in public facility and public infrastructure needs of low-income neighborhoods.
4. Improve institutional structures and coordination among providers across the City and advocate for fair housing.

3. Evaluation of past performance

The City of Greenwood issued contracts to a few new projects in the summer of 2020 under the first year of funding. Starting new programs is challenging for any city, and with the unusual circumstances surrounding the 2020 COVID19 pandemic, HUD has allowed communities

additional time to report final progress for the previous year. Each of those programs from the first year of funding is still underway. Final reporting for the 2019 fiscal year was completed in March 2021. The city reported the following accomplishments for its first year of implementation (October 1, 2019 – September 30, 2020):

- 62 seniors served through the Rock Steady Boxing program
- 120 low to moderate income persons served through food pantry programs
- 6 households receiving rental assistance to prevent eviction

4. Summary of Citizen Participation Process and consultation process

The City of Greenwood began the 2020 Action Plan process in September 2020, posting notices for public meetings and strategizing how to reach out to individual organizations for consultation. Many of the conversations among providers began to pivot quickly from discussion of the 2020 Action Plan to that of the COVID-19 pandemic response, including the use of supplemental funding through the Coronavirus Aid, Relief, and Economic Security Act (CARES). The City of Greenwood received \$515,699 of Community Development Block Grant funding through the CARES Act. While this Action Plan does not include any CDBG funding through the CARES Act, many of the conversations via zoom and other virtual platforms discussed the changing needs of the community because of the pandemic. While the needs of the community have only been exacerbated by the pandemic, it did offer an opportunity to continue public input and consultation processes year-round rather than the traditional annual process.

Following the Greenwood Citizen Participation Plan, the following meetings were held to solicit input:

- June 2, 2021 at 1 pm
- July 21, 2021 at 1 pm

Additionally, the 2021 Action Plan was available for public comment from July 1, 2021 to July 30, 2021. The document was available on the City's website at <https://www.greenwood.in.gov/CDBG> and in print form if requested by an individual. Comments from the public will be incorporated in the final draft of this document.

5. Summary of public comments

The final draft will include comments received during the 30-day comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments from survey respondents and stakeholders were included as part of the Action Planning process.

7. Summary

The PY 2021 Action Plan will continue the emphasis laid out in the five-year Consolidated Plan and strive to understand more about the needs in the community and the best methods for addressing those needs. While the first year (PY 2019 Action Plan) focused on larger, city lead projects to become more familiar with the use of CDBG funding, other agencies have been building the capacity to apply for CDBG funding, with the result that this document includes more public service applications to expand services offered within the community.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	GREENWOOD	Mayor’s Office
CDBG Administrator	GREENWOOD	Mayor’s Office

Table 1 – Responsible Agencies

Narrative (optional)

FY 2021 represents the second full year for the City’s administration of its CDBG Program.

Consolidated Plan Public Contact Information

The City of Greenwood, Mayor’s Office will be the public contact for the City’s CDBG Program. Contact information is:

CDBG Program – Kevin Steinmetz

City of Greenwood

300 South Madison Avenue

Greenwood, IN 46142

317-887-5000

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City of Greenwood hired a consultant from City Consultants & Research, LLC to help with the writing of this Action Plan and conduct the public input process, including the consultations. Many of the needs changed over the past year due to the COVID-19 pandemic. The City of Greenwood staff also contacted a number of stakeholders to solicit input on the changing needs in the community. Consultations were conducted in person, one-on-one or via phone conference over the last year as part of the development of the PY2020 Action Plan, PY2021 Action Plan and allocation of the CARES Act funding.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Founded in 1961, the United Way of Johnson County funds 18 local agencies and over 77 programs. Together, the programs serve 37,000 people per year, 13,321 of whom live within the two zip codes (46142 and 46143) of Greenwood. United Way agencies provide direct care when clients have nowhere else to turn, especially considering generational and situational poverty. Programs offered through the agencies include a variety of direct services to clients, including emergency or crisis intervention for: housing and utility assistance, food insecurities, minimal car repairs, medical and prescription assistance, mental health referrals and support, mentoring, and financial literacy. The United Way of Johnson County hosts a monthly Impact meeting among supportive services and housing providers. The City of Greenwood will strive to attend these monthly meetings to connect CDBG funding as a resource to these providers.

Financial backing and support of United Way of Johnson County comes from contributions by local community members’ contributions and donations. Six percent of the funding campaign comes from special events, other revenues, and grants.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

With the growing number of middle- and upper-income residents in Greenwood, homelessness is a hidden and misunderstood issue in the community. The City of Greenwood is part of Region 11 in the Indiana Balance of State Continuum of Care as part of Johnson County, along with Shelby, Brown, Bartholomew, Decatur, Jackson, and Jennings Counties. The Indiana Balance of State Continuum of Care (CoC) is the planning body for initiatives in ending homelessness in the State of Indiana. To do so, this group supports the development and ongoing maintenance of a strategic, comprehensive system to address homelessness. This system includes strategies for engaging mainstream partnerships, the provision of shelter, temporary housing, services, and permanent housing. The goal is to ensure that all residents of the State of Indiana are able to access and maintain permanent housing.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Currently, there is no service provider or shelter that targets homeless individuals in Greenwood and service providers do not participate in the HMIS system. Through the consultation process, the consultants learned there are a variety of social service providers within the community, but coordination among them is limited. Many of the providers will refer people who seek help to another provider who is better able to provide the needed service, but that is the extent of the partnerships. Greater coordination among providers is needed and could be offered through the City of Greenwood. This coordination could help the community understand the unmet needs in the community better and create stronger partnerships to acquire other funding resources to meet the unmet needs in the community.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Bridges Alliance of Johnson County
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with staff to learn about the types of services provided by Bridges Alliance and what types of services are most needed in the current time, COVID-19 related impacts.
2	Agency/Group/Organization	Grace Assembly of God - Great Harvest Food Pantry
	Agency/Group/Organization Type	Regional organization Services - Food Insecurity
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with a staff to learn about daily needs living in food insecurity.

3	Agency/Group/Organization	The Social of Greenwood
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a face-to-face interview with staff to learn the housing and service needs of the elderly and people living with a disability.
4	Agency/Group/Organization	Indiana Housing and Community Development Authority
	Agency/Group/Organization Type	Services-homeless Other government - State Regional organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Lead-based Paint Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a zoom meetings with a representative of the organization and received information and data on homeless needs from staff
5	Agency/Group/Organization	Central Nine Career Center
	Agency/Group/Organization Type	Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Education
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with staff about the demand for employment training and vocational education in Greenwood for both adult and high school age children.
6	Agency/Group/Organization	Joy's House - UIndy
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Services for the Elderly
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with a staff to learn about daily needs of those with elderly or disabled dependents.

7	Agency/Group/Organization	Gleaners Food Bank
	Agency/Group/Organization Type	Regional organization Services - Food Insecurity
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with a staff to learn about daily needs living in food insecurity.
8	Agency/Group/Organization	GREENWOOD
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Civic Leaders Business and Civic Leaders Grantee Department
	What section of the Plan was addressed by Consultation?	Public Facilities and Infrastructure
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Face to face meetings on the needs of park facilities in low to moderate income areas.

9	Agency/Group/Organization	Kic-It
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview about the Regional Planning for Balance of State CoC and the housing needs of the homeless.

10	Agency/Group/Organization	United Way of Johnson County
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Services - Narrowing the Digital Divide Regional organization Civic Leaders Foundation
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a zoom meetings to discuss the affordable housing and social service needs, especially for those with special needs.
11	Agency/Group/Organization	Habitat for Humanity of Johnson County
	Agency/Group/Organization Type	Housing Services - Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted a phone interview with the Executive Director to talk about the affordable housing market in Greenwood.
12	Agency/Group/Organization	Children's Organ Transplant Association
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs HOPWA Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with Committee members.

13	Agency/Group/Organization	Dynamic Music Therapy
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs HOPWA Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with Committee members.
14	Agency/Group/Organization	Greenwood Christian Church
	Agency/Group/Organization Type	Faith Based Organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
15	Agency/Group/Organization	Greenwood Public Schools
	Agency/Group/Organization Type	Services-Children Services-Education Services-Employment Services - Narrowing the Digital Divide Other government - Local Civic Leaders

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
16	Agency/Group/Organization	SS Francis and Clare Harvest Food Pantry
	Agency/Group/Organization Type	Services - Food Insecurity
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
17	Agency/Group/Organization	Haven Sanctuary for Women
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
18	Agency/Group/Organization	Department of Housing and Urban Development
	Agency/Group/Organization Type	Other government - Federal
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff. Provided input and feedback on applications received.
19	Agency/Group/Organization	Inner Light Ministries
	Agency/Group/Organization Type	Faith Based Organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
20	Agency/Group/Organization	Ivy Tech Community College
	Agency/Group/Organization Type	Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
21	Agency/Group/Organization	Johnson County Community Foundation
	Agency/Group/Organization Type	Regional organization Foundation
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
22	Agency/Group/Organization	Johnson County Gateway Services
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.

23	Agency/Group/Organization	Johnson Memorial Hospital Foundation
	Agency/Group/Organization Type	Health Agency Regional organization Civic Leaders Foundation
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
24	Agency/Group/Organization	Leadership Johnson County
	Agency/Group/Organization Type	Regional organization Business Leaders Civic Leaders Services - Development
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.

25	Agency/Group/Organization	PURDUE EXTENSION
	Agency/Group/Organization Type	Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
26	Agency/Group/Organization	Our Lady of Greenwood
	Agency/Group/Organization Type	Services - Food Insecurity
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
27	Agency/Group/Organization	Rotary Club of Greenwood
	Agency/Group/Organization Type	Regional organization Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with members.
28	Agency/Group/Organization	Safe Families for Children of Central Indiana
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Services - Victims Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
29	Agency/Group/Organization	SALVATION ARMY SOCIAL SERVICE CENTER
	Agency/Group/Organization Type	Services - Housing Services-Children Services-homeless Services - Families

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
30	Agency/Group/Organization	Servants at Work (SAWs)
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.

31	Agency/Group/Organization	St. Thomas Clinic
	Agency/Group/Organization Type	Services-Health Services - mental health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
32	Agency/Group/Organization	The Refuge
	Agency/Group/Organization Type	Services - Food Insecurity
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
33	Agency/Group/Organization	Upstream Prevention, Inc.
	Agency/Group/Organization Type	Services-Health Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
34	Agency/Group/Organization	Vineyard Community Church
	Agency/Group/Organization Type	Regional organization Faith Based
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.
35	Agency/Group/Organization	Visit Indy
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Conducted phone interview with staff.

Identify any Agency Types not consulted and provide rationale for not consulting

The City of Greenwood consulted with a variety of organizations. However, most agencies responsive to calls for input were concerned with relieving housing and food insecurity. The City welcomes comments and conversations with stakeholders throughout the entire fiscal year.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Indiana Balance of State - Region 11	The Consolidated Plan includes goals initiated by the Region 11 Council of the Indiana Balance of State Continuum of Care.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The City’s staff conducted regular interviews with community stakeholders to introduce the Community Development Program, discussing problems and solutions the City could address with its new program. The team continues its consultation process through the entire fiscal year to understand the changing needs in the community as a result of the COVID-19 pandemic.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

In response to the COVID-19 Pandemic, the City of Greenwood conducted public input via a virtual format, including hosting virtual meetings to solicit input and posting all documents electronically for review by the general public and interested parties. Because this was the second Action Plan to be conducted in six months, the City utilized much of the same information from the PY2020 Action Plan survey and stakeholder discussions to inform this Action Plan.

Following the Greenwood Citizen Participation Plan, the following meetings were held to solicit input:

- June 2, 2021 at 1 pm
- July 21, 2021 at 1 pm

Additionally, the 2021 Action Plan was available for public comment from July 1, 2021 to July 30, 2021. The document was available on the City's website at <https://www.greenwood.in.gov/CDBG> and in print form if requested by an individual. Comments from the public will be incorporated in the final draft of this document.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/broad community	The City of Greenwood a virtual meeting on June 2, 2021 at 1:00 pm.	<p>Some comments include:</p> <p>The City of Greenwood needs to continue to prevent evictions in the time of COVID-19.</p> <p>It's more than COVID1-19, the City has a lack of affordable housing.</p> <p>There is concern about what organization will play a role in the provision of affordable housing to meet that need.</p>	All comments were accepted as part of this meeting.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Hearing	Non-targeted/broad community	The City of Greenwood a virtual meeting on July 21, 2021 at 1:00 pm.			
3	Survey	Non-targeted/broad community	The City of Greenwood released a survey for the month of October, 2020 and collected 60 responses.	A copy of the survey and summary of the survey responses has been included as an appendix to this document.	All comments were accepted as part of this meeting.	
4	Thirty-Day comment period.	Non-targeted/broad community	Thirty-day comment period for the 2021 Action Plan. July 1, 2021- July 30, 2021			

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

In PY2021, the City of Greenwood will receive \$329,172 of CDBG funding. The funding will be used primarily to continue improvements in the Northeast Park. Some of the funding will be used to pilot new programs in Greenwood, providing general supportive services to low to moderate income households.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	329,172	0	21,606	350,778	658,344	Funding will be used for the public services, infrastructure development and supporting housing development for moderate and low-income households.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Greenwood will follow HUD regulations and will not require projects to provide match. However, Greenwood does fund projects and programs that will only require gap financing and have other funds to complete the project. In future years, if demand for CDBG funding increases, the City of Greenwood may update its policies to require match or a certain percent of leveraging.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Greenwood will not utilize publicly owned property to address the needs in the plan.

Discussion

Greenwood, because it is only in its third year of administering the CDBG program, will follow HUD regulations and will not require projects to provide match. However, Greenwood will fund projects and programs that will only require gap financing and have other funds to complete the project. In future years, if demand for CDBG funding increases, the City of Greenwood may update its policies to require match or a certain percent of leveraging.

Social service providers, including those who serve the homeless and people with special needs, rely on other sources of funding. For many of the social service agencies, private resources fill the most of the budget needs, with public funding covering smaller gaps in operating and programmatic costs. It is in this area of programming that the City of Greenwood will have the most impact in the community. CDBG recipients for public services will be awarded \$30,000 from the CDBG program, leveraging \$753,910 in other sources of funding.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Self Sufficiency - Basic Public Services	2019	2023	Homeless Non-Homeless Special Needs	City Wide Initiatives	Social Services General	CDBG: \$30,000	Public service activities other than Low/Moderate Income Housing Benefit: 300 Persons Assisted
2	Public Facility Improvement	2019	2023	Non-Housing Community Development	Low Mod Census Tracts	Public Infrastructure and Facility Improvement	CDBG: \$254,943	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 300 Persons Assisted
3	Administration and Fair Housing	2019	2023		City Wide Initiatives	Institutional Structure	CDBG: \$65,834	Other: 1 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Self Sufficiency - Basic Public Services
	Goal Description	Support public services that provide basic daily living needs.
2	Goal Name	Public Facility Improvement
	Goal Description	Adapt public facilities that serve disabled neighbors in the community.
3	Goal Name	Administration and Fair Housing
	Goal Description	Fund legal services, including fair housing initiatives.

Projects

AP-35 Projects – 91.220(d)

Introduction

Adhering to the CDBG program’s national objectives, priority will be given to projects that address the housing and community development needs of low- and moderate-income persons. Due to limited time restraints and few applicants for CDBG funding, the City of Greenwood has allocated 72 percent of this year’s funding to improvements at Northeast Park.

The City of Greenwood also allocated a small portion of funding, \$30,000 to three public service projects. Each of the projects must serve low to moderate income persons as part of their program.

Projects

#	Project Name
1	Administration
2	Greenwood Parks – Northeast Park
3	Bridges Alliance of Johnson County
4	Grace Assembly of God
5	Johnson County Employer Resource Network

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The 2019-2023 Consolidated Plan discusses the challenge of addressing the needs in the community because the program is new to the community. The City of Greenwood offered a competitive funding application process for service and housing providers in the winter of 2021-22. CDBG

funding for programs is directed to programs and projects that meet the following criteria:

- Meet a goal of the 2019-2023 Consolidated Plan
- Demonstrate a significance of need
- Serve an eligible area within Greenwood
- Project or program is eligible under HUD rules
- Create a visual impact in the neighborhood, particularly if an infrastructure project

Activities and projects that meet all the above criteria receive the highest priority, reducing the amount of funding spent on programs or projects that do not meet the underserved communities and households.

AP-38 Project Summary

Project Summary Information

1	Project Name	Administration and Fair Housing
	Target Area	City Wide Initiatives
	Goals Supported	Administration and Fair Housing
	Needs Addressed	Institutional Structure
	Funding	CDBG: \$65,834.40
	Description	Fund administrative costs and legal services, including fair housing initiatives. This project is eligible under 24 CFR Part 570.206 (a).
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable to this project.
	Location Description	300 South Madison Avenue, Greenwood, IN
	Planned Activities	The City of Greenwood will provide overall program management and oversee all program design and implementation activities of sub-recipients and contracted services. The City will also fund fair housing activities, such as education and testing.
2	Project Name	Greenwood Parks – Northeast Park
	Target Area	Low Mod Census Tracts
	Goals Supported	Public Facility Improvement

	Needs Addressed	Public Infrastructure and Facility Improvement
	Funding	CDBG: \$254,943.60
	Description	Replace/upgrade site amenities in park (adding a trail around the outside edge of the park to improve accessibility between the neighborhood and community school). This project is eligible under 24 CFR Part 570.201 (c).
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	100 Persons
	Location Description	100 Crestview Dr, Greenwood, IN 46143
	Planned Activities	Replace/upgrade site amenities in park – install a multipurpose trail to the park, increasing the accessibility between the neighborhood and community school.
3	Project Name	Bridges Alliance of Johnson County
	Target Area	City Wide Initiatives
	Goals Supported	Self Sufficiency - Basic Public Services
	Needs Addressed	Social Services General
	Funding	CDBG: \$10,000 Other Local: \$53,910 Total: \$63,910
	Description	Funding will be available for social service programs that meet the basic daily living needs of the most vulnerable residents in Greenwood. This project is eligible under 24 CFR Part 570.201 (e).

	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	100 Persons
	Location Description	704 S State Rd 135 Ste D 220, Greenwood, In 46143
	Planned Activities	The mission of Bridges Alliance of Johnson County (BAJC) is a community collaboration to end poverty by providing proven tools, resources, support, and relationships to foster stability and independence. A key piece of that mission is our Circles program, a local chapter of CirclesUSA that connects under-resourced individuals with caring community members and important resources.
4	Project Name	Grace Assembly of God
	Target Area	City Wide Initiatives
	Goals Supported	Self Sufficiency - Basic Public Services
	Needs Addressed	Social Services General
	Funding	CDBG: \$10,000 Total: \$10,000
	Description	Funding will be available for social service programs that meet the basic daily living needs of the most vulnerable residents in Greenwood. This project is eligible under 24 CFR Part 570.201 (e).
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	100 individuals

	Location Description	6822 N US 31, Greenwood, IN 46184
	Planned Activities	Kingdom Builders Greenwood is our local outreach approach to better and beautify our city through by providing much needed services to low income and crisis need situations involving food assistance, postnatal needs (diapers, wipes, formula, clothing and furniture), construction and beautification projects for local schools through our Serve Day Projects in partnership with Greenwood and Clark Pleasant Schools.
5	Project Name	Johnson County Employer Resource Network
	Target Area	City Wide Initiatives
	Goals Supported	Self Sufficiency - Basic Public Services
	Needs Addressed	Social Services General
	Funding	CDBG: \$10,000 Total: \$710,000
	Description	Funding will be available for social service programs that meet the basic daily living needs of the most vulnerable residents in Greenwood. This project is eligible under 24 CFR Part 570.201 (e).
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	100 individuals
	Location Description	398 South Main Street, Franklin, IN 46131

	Planned Activities	The success coach is a confidential resource that employees can access on a predictable, ongoing basis. Success coaches serve as a direct conduit to community resources that provide relief for many issues including reliable transportation, workplace conflict, childcare, housing challenges, family challenges, etc.
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AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Community Development Block Grant funding must be used to meet one of three national objectives, including serving low to moderate income people/housing/areas. The City of Greenwood has a number of areas which meet the HUD definition of a low to moderate income area, with 51 percent of the residents earning an income 80 percent or below the HUD Area Median Family Income (HAMFI). Funds may also be used to assist low to moderate income households, or those earning at or below 80 percent of the median family income. The table below shows the income limit by household size for the City of Greenwood.

Geographic Distribution

Target Area	Percentage of Funds
Low Mod Census Tracts	72
City Wide Initiatives	28

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

CDBG funds will be concentrated in those block groups with at least 51 percent low and moderate-income households; see Figure 2, in the Executive Summary, for identification of these areas. With concentrations of housing problems and racial minorities in these areas, it is imperative the City of Greenwood focus its efforts in those areas to improve the quality of life for those residents.

Discussion

Please see discussion points in the sections above.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Greenwood continues to struggle to identify an organization that has both the desire to provide affordable housing activities and the capacity to utilize federal funds for those affordable housing activities. For PY2021, the City will not support any affordable housing projects.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Due to the overwhelming demand for public assistance associated with impacts from COVID-19, the City has prioritized activities to meet these needs, along with public facilities projects, for the PY 2021 CDBG program. The City of Greenwood is actively searching for an organization that will offer affordable housing development in the community. The United Way of Johnson County is leading a discussion among local providers to identify an organization or partner for the provision of affordable housing in the community. City staff have participated in this discussion and will continue

to do so.

AP-60 Public Housing – 91.220(h)

Introduction

The City of Greenwood does not have a locally based public housing provider nor a housing choice voucher provider. The State of Indiana, through the Indiana Housing and Community Development Authority subcontracts the housing choice voucher program to Human Services, Inc., to serve Johnson, Shelby, Bartholomew, Decatur, and Jackson Counties. Human Services, Inc. has several locations but the Johnson County location is in Franklin, IN. There are no public housing units, or multifamily housing owned by a public housing agency, located within the City of Greenwood. There are rental properties that accept housing choice vouchers within the City of Greenwood once a resident is applies and is approved through Human Services, Inc.

The Section 8 program, or Housing Choice Voucher, program offers subsidy to a household to allow them to rent any apartment in the local housing authority's jurisdiction. The household will pay 30 percent of their gross monthly income towards rent and the Housing Choice Voucher covers the remaining cost of the rent. Thus, if a two-bedroom apartment is \$700 per month and the household can only afford \$250 per month, the remaining \$450 of rent is paid by the NHA through the voucher.

Actions planned during the next year to address the needs to public housing

The most immediate need for the City is advocating for additional voucher assistance. The waiting lists for the limited affordable housing projects in the City are long or closed. Through stakeholder interviews, the need for additional rental subsidies, particularly for seniors is high.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Housing Choice Vouchers from the U.S. Department of Housing and Urban Development (HUD) allow households to access housing that would not be affordable to them. The household pays 30 percent of their gross monthly income and the voucher pays the remainder of the rent owed to the landlord.

Through the administration of CDBG programs, the City of Greenwood will support public services across the community. The City of Greenwood will require public service recipients to have

available information about affordable homeownership programs and fair housing in all locations where CDBG funded services are provided. Voucher recipients may find information about homeownership opportunities if they receive supportive services from a CDBG supported program.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

Discussion

The City of Greenwood does not have any public housing units within the City limits. The Indiana Housing and Community Development Authority only offers housing choice vouchers to low income residents in Greenwood. Currently there are no affordable housing developers based in Greenwood, Indiana. The City of Greenwood will utilize the next five years of this Consolidated Plan to identify and educate landlords about the Housing Choice Voucher program to make available more housing for those people wishing to live in Greenwood but need a subsidy to live in Greenwood.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Indiana Balance of State Continuum of Care (CoC) is the planning body for initiatives in ending homelessness in Indiana. To do so, this group supports the development and ongoing maintenance of a strategic, comprehensive system to address homelessness. This includes strategies for engaging mainstream partnerships, the provision of shelter, temporary housing, services, and permanent housing. The goal is to ensure that all residents of the state of Indiana are able to access and maintain permanent housing.

The Indiana Balance of State Continuum of Care is made up of 91 counties in 16 distinct regions. Each region has a region chair and is comprised of providers who serve people experiencing homelessness or at risk of homelessness. All regions are part of the IN Balance of State CoC Collaborative Application to HUD for McKinney Vento funding.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Greenwood, as part of Johnson County, is part of Region 11 in the State of Indiana Continuum of Care, made up of seven counties: Bartholomew, Brown, Decatur, Jackson, Jennings, Johnson, and Shelby. The council has meetings every other month at Human Services, Inc. in Bartholomew County. The group has taken an active role in the Point in Time Count and is working with a formerly homeless individual to help “find” homeless neighbors in the community. By finding the homeless neighbors, the Continuum can better understand the needs of the community. Formerly homeless neighbors, working through the providers, offer expertise on the strength of programs in the community and the gaps in services to the Region 11 Council. The CoC will utilize next year to strengthen the homeless service network, improving the assessment of the homeless community and its needs, recurring more providers to utilize HMIS data tracking systems and Coordinated Entry

systems.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Greenwood does not have any crisis shelter or emergency beds. Households seeking crisis housing often rely on shelters in neighboring communities.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Due to low point in time count numbers in Johnson County and its proximity to Marion County/Indianapolis, homeless services are often found in other counties of the Region where a need and number of homeless individuals is greater. This fact does not look to change in the next five years. Stakeholders suggested that a Rapid Re-Housing (RRH) program located in Greenwood may be an easier program to implement, over high cost of developing a shelter. Based on best practices, Rapid Re-Housing may be a more successful intervention in the area. The City of Greenwood will work with the providers in PY2021 within Region 11 to determine how a program with an RRH component can be implement in the community. Expected implementation of any pilot project would be in PY2023 or PY2024.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Limited financial resources prohibit the City of Greenwood from supporting any one project or program with a significant amount of funds. The City can spend up to 15 percent of its annual allocation towards public services. The City hosted an open application process to accept

applications for public services, meeting the basic needs of the City's most vulnerable residents. This year, the City will support Bridges Alliance of Johnson County with \$10,000 to assist individuals and households who are low to moderate income households, and at risk of homelessness.

Discussion

Discussion points are included in the narratives above.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

While barriers to affordable housing can come from anywhere, the U.S. Department of Housing and Urban Development (HUD) recognizes a few universal barriers. Local and state regulations on zoning and building are the most recognized barriers to affordable housing. With increased regulation comes an increased cost to build housing that meets all regulations.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

To help the community as a whole overcome the barriers to affordable housing development, and also maximize the impact in the community, the City of Greenwood will strive to achieve the following goals:

1. Expand and sustain the supply of safe, decent affordable housing.
2. Support programs that help the most vulnerable households achieve self-sufficiency.
3. Invest in public facility and public infrastructure needs of low-income neighborhoods.
4. Improve institutional structure and coordination among providers.

Discussion:

Traditional redevelopment in Indiana has been led by small non-profit community development organizations at the grass roots level. However, smaller organizations are unable to build large-scale projects. They are also unable to be holistic in nature which limits the impact on the target population. Some ideas to overcome these barriers are:

- Select target areas based on proximity to transportation options
- Attract for-profit developers to partner with non-profit service agencies to develop affordable housing development for extremely low-income families; connecting services and rental assistance with new developments
- Build projects without long-term debt to help fund operations and maintenance of property
- Advocate for public and private transportation options for low-income families living outside of walking distance of amenities needed for daily living, such as grocery stores,

health care and employment options

- Enlist all levels of City government to be “cheerleaders” for affordable housing
- Feed positive stories to media outlets to counter negative stories oriented from the urban core

Greenwood will seek private/public partnerships to help achieve these goals and target communities working together to increase affordable housing options. Both of these key ingredients will help achieve the goals while addressing some of the biggest barriers to affordable housing development, such as educating the public and civic leaders about affordable housing, advocating for transportation options in all areas of the community and working together to attract additional subsidy to overcome high cost of property acquisition.

As a new CDBG program, the City of Greenwood will serve as an advocate for affordable and fair housing in the community. The Analysis of Impediments to Fair Housing outlines a number of opportunities to reduce the impediments or eliminate the impediments found to fair housing choice. These opportunities include:

- Passing a local fair housing ordinance to include all protected classes, including race, color, age sex, sexual orientation, gender identify, disability, national origin, religion, income status, veteran status, limited English proficiency, or any other protected classification under federal law.
- Begin a testing program to determine if any housing discrimination exists in the local rental housing market.
- Begin a fair housing education program for local housing providers, supportive services providers, realtors, landlords, management companies, and elected and appointed officials of the City government.

AP-85 Other Actions – 91.220(k)

Introduction:

Actions planned to address obstacles to meeting underserved needs

The 2019-2023 Consolidated Plan discusses the challenge for Greenwood is that many of the people the funding is intended to benefit are hidden among the middle class and wealthy in the growing community. Stakeholders have repeatedly stated that the pandemic has only exacerbated the rental housing crunch in Greenwood. According to RentCafe.com, the average apartment in Greenwood is \$925 per month, a 6 percent increase from the previous year. Of the total units, according to that same site, 34 percent charge rents of \$1,001 per month or more.

The City of Greenwood offered a competitive funding application process for service and housing providers in the spring of 2021. CDBG funding for programs was to be directed to programs and projects that meet the following criteria:

- Meet a goal of the 2019-2023 Consolidated Plan
- Demonstrate a significance of need
- Serve an eligible area within Greenwood
- Project or program is eligible under HUD rules
- Create a visual impact in the neighborhood, particularly if an infrastructure project

Activities and projects that met multiple of the above criteria received higher priority, reducing the amount of funding spent on programs or projects that do not meet the underserved communities and households. It is noteworthy that without the supplemental CDBG-CV monies, several applications for public services would have gone unfunded.

Actions planned to foster and maintain affordable housing

The primary strategy in 2019 to 2023 for the Greenwood CDBG Program is to close the gap on housing for households earning less than 30 percent of the area median income. With so few housing units are available and affordable to this income bracket it is essential to families living in poverty to have more housing options. And, the new housing options must be closer to work, transportation options and public amenities such grocery stores, health care and schools. The City

of Greenwood continues to struggle to identify an organization that has both the desire to provide affordable housing activities and the capacity to utilize federal funds for those affordable housing activities.

The City has identified the following strategies with non-financial support:

1. Support affordable multi-family housing development offering housing for incomes earning 0-30 percent of the area median family income.
2. Support public and private partnerships to develop affordable housing, with a goal of 10 percent of new residential building permits to be issued for housing units.
3. Support affordable, senior housing development.
4. Find additional resources for rental subsidies that support extremely low-income households or those earning 0-30 percent of the area median income.
5. Support the quality of affordable rental housing through repair assistance programs.

Actions planned to reduce lead-based paint hazards

The Johnson County Health Department recommends that children six (6) years old and under be screened for lead, particularly those children living in, regularly visiting or attending a child care facility built before 1978 should be tested. The local health department also provides guidance to address any concerns parents or guardians might have as well as guidance for renovating and clean up lead-based paint hazards.

The Federal regulations regarding lead-based paint hazards and the requirements for housing renovation have been incorporated as part of the City of Greenwood's policies and procedures manual. A copy of the policies and procedures manual will be provided to the grant recipient/housing provider at the time of contract. Any sub grantee, contractor or housing provider will need to comply with the policies and procedures. Monitoring of the project will ensure compliance.

Actions planned to reduce the number of poverty-level families

The primary strategy in 2019 to 2023 for Greenwood will be to close the gap on housing for households earning less than 30 percent of the area median income and assist with basic daily living

needs.

With so few housing units available and affordable to this income bracket, it is essential for families living in poverty to have more housing options. And, the new housing options must be closer to work, transportation options and public amenities such as grocery stores, health care and schools. Through the priority, to *expand and sustain the supply of safe, decent affordable housing*, Greenwood will address this need.

Actions planned to develop institutional structure

The City of Greenwood's CDBG Program's final goal does not have any specific projects or programs that will be funded by the City. Through administrative efforts and partnerships in the community, the City will work to increase coordination across the community, with the intended outcome of improving services for low-income households. The United Way's Impact Network and Region 11 of the Balance of State Continuum of Care can provide an outlet for this coordination and capacity building.

Priority #4 – Institutional Structure - Improve institutional structure and coordination among providers across the City and advocate for fair housing. Suggested strategies to meet this priority are:

1. Participate in the Regional Continuum of Care and support homelessness prevention and intervention initiatives.
2. Connect with the City of Indianapolis and regional initiatives to support individuals living with HIV/AIDS in Greenwood.
3. Support fair housing initiatives and education in the community.

Actions planned to enhance coordination between public and private housing and social service agencies

The United Way of Johnson County is the primary way to connect all service providers throughout Greenwood. The Network will continue its efforts to build capacity and coordinate service provisions across the county in the coming year. The City of Greenwood will join this effort and

support institutional coordination among providers.

The City of Greenwood wants to support and expand the efforts of this organization to not only build up the capacity of its members, but to also connect the members to local housing providers and the Region 11 Planning Council for the Indiana Continuum of Care. By connecting the three different organizations, planning efforts will be more streamlined and projects developed from those efforts will go more to address the households and individuals with the most need.

Discussion:

The Annual Action Plan will address many items as noted in the previous discussion points. However, as a recipient of HUD funds, Greenwood certifies it will affirmatively further fair housing choice by conducting an analysis of impediments to fair housing choice, take appropriate actions to overcome the effects of any impediments identified, and maintain records reflecting the analysis and actions taken in this regard. The City is committed to ensuring fair housing choice for all residents within its jurisdiction. The City completed an Analysis of Impediments to Fair Housing in conjunction with this Consolidated Plan, covering the years 2019 through 2023, same as the Consolidated Plan.

The Analysis of Impediments to Fair Housing evaluated regulations as to zoning and planning regulations and their impact on housing. The Analysis of Impediments did not find any types of zoning that impose limits on housing, but did find that architectural design elements could be cost prohibitive towards the development of affordable housing. The study has found that the following impediments to fair housing choice:

- No comprehensive list of landlords accepting housing choice vouchers, making it difficult for those holding vouchers to locate housing.
- No clear way to report housing discrimination within the City of Greenwood nor is there a fair housing ordinance for the City.
- It is not clear whether the architectural standards for new construction bias residential development towards or away from single-family units. However, they may increase the

transactional costs for affordable housing development.

- The Greenwood Comprehensive Plan is largely focused on single family housing units.

Greenwood, as a recipient of federal CDBG, must take appropriate actions to overcome the effects of the impediments identified within this plan and maintain records reflecting the analysis and actions taken. This list below shows actions called for in the Analysis of Impediments to Fair Housing (AI) developed simultaneously with the Consolidated Plan last year:

1. Advocate on behalf of affordable housing developers in the community to bring state and federal resources to the City of Greenwood.
2. Provide educational programming for public officials, particularly who are newly elected, on fair housing issues.
3. The City should clarify its anti-discrimination policy fair housing ordinance that includes all the usual protected classes as well as sexual orientation and gender identity and veteran military status.
4. Work with partners to actively promote fair housing testing within the Greenwood rental housing community.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The City’s CDBG program has not collected any program income to date and does not expect to utilize any program income in PY2021.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
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2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

100.00%

The City of Greenwood will utilize a single program year, 2021, for the calculation of the CDBG Overall low to moderate income benefit listed above.