# GREENWOOD

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City of Greenwood

PY2022 Action Plan DRAFT

July 1, 2022

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#### **Executive Summary**

#### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The U.S. Department of Housing and Urban Development (HUD) awards Community Development Block Grant (CDBG) funds to "Entitlement Communities" across the United States. Awards are based on formula calculations including factors such as the population of the community, pre-1940's housing stock, growth and decline. The City of Greenwood, located south of Indianapolis, Indiana, in Johnson County, is a newer entitlement community. Figure 1 shows the location of Greenwood in relation to the Indianapolis Metropolitan Statistical Area.

In 2022, the City of Greenwood will receive \$271,015 of CDBG funding. To receive the CDBG funding each year, the City must complete a required Five-Year Consolidated Plan that assessed the needs in the community, relating to housing, social and public services, public infrastructure, following which it then outlines priorities and goals to address those needs. Each program year the City updates the community with an Action Plan, outlining specific projects and funding resources that will be used to meet the priorities and goals. At the end of each program year, the City will write a Consolidated Annual Performance and Evaluation Report (CAPER) to report the progress towards each of the Consolidated Plan goals. These three documents enable the public, elected officials and HUD to understand the needs in the community, provide input on funded activities, and measure progress and investment in the community. The current Five-Year Consolidated Plan covers the program years 2019-2023.

This document comprises the annual Action Plan submittal for program year (PY) 2022 for the City of Greenwood. The City engaged a consultant, City Consultants LLC, to help with the development of this document. The timeframe for this plan, PY2022, extends from October 1, 2022 to September 30, 2023.

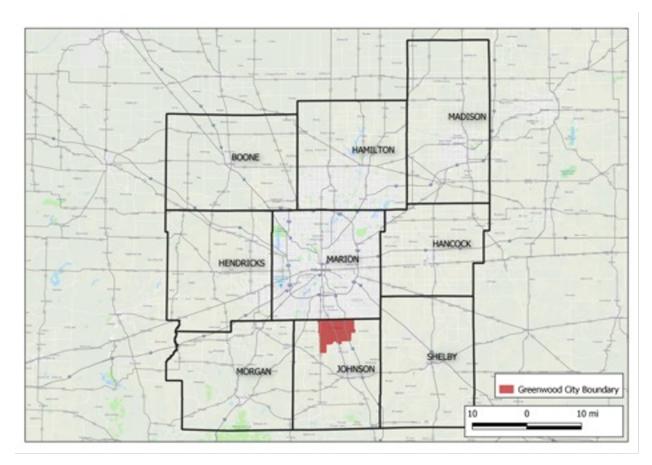


Figure 1 - Greenwood - Highlighted in Red - as Part of the Indianapolis MSA

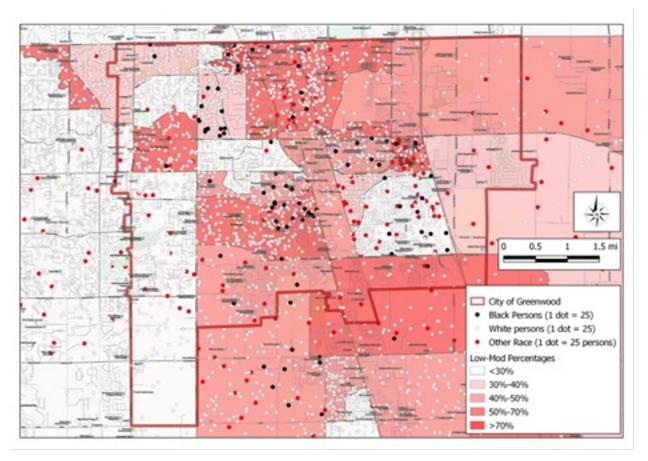


Figure 2 - Residents by Race and Income Area

#### 2. Summarize the objectives and outcomes identified in the Plan

The City has developed general priorities and goals to offer flexibility in programming for all communities and increase the coordination among service providers. These priorities are:

- 1. Expand and sustain the supply of safe, decent affordable housing.
- 2. Support programs that help the most vulnerable households with basic daily living needs.
- 3. Invest in public facility and public infrastructure needs of low-income neighborhoods.
- 4. Improve institutional structures and coordination among providers across the City and advocate for fair housing.

#### 3. Evaluation of past performance

The City's CDBG Program started at the beginning of the COVID-19 Pandemic, which prompted HUD to allow communities extra time for developing consolidated plans/annual action programs as well as filing annual reports; supplemental allocations of CDBG funds with slightly altered activity eligibility were also issued as part of federal COVID relief packages to communities. Currently, there are no additional supplemental allocations anticipated to be received as part of relief packages.

Due to the timing of the document submittals, the Action Plan is developed while the prior year of funding is still being underway. Currently, the most recent completed annual report is that for the 2020 fiscal year (October 1, 2020 – September 30, 2021), which was completed in January 2022 and reported the following accomplishments:

- 2,141 low to moderate income persons served through food pantry programs and self-supportive public services.
- 9,360 persons living in predominately low- to moderate-income neighborhoods who were served by infrastructure improvements.

#### 4. Summary of Citizen Participation Process and consultation process

The City of Greenwood began the 2022 Action Plan process in May 2022, posting notices for public meetings and strategizing how to reach out to individual organizations for consultation. Many of the conversations among providers began to pivot quickly from discussion of the need for more affordable housing options for low to moderate income households and the capacity of local organizations located in Greenwood to provide services. The coversations, overall, have been positive and reflect a desire to provide more services locally within the boundaries of Greenwood and to find an organization willing to address the affordable housing needs in the community. The City continues to coordinate conversations with interested stakeholders on the next steps to address these needs.

Following the Greenwood Citizen Participation Plan, the following meetings were held to solicit input:

- May 3, 2022 at 2 pm
- May 4, 2022 at 12 pm

In each of the meetings, the public asked questions about different projects and their eligibility for CDBG funding. Also, public comment mentioned the need for more affordable housing. The City's application for CDBG funding was available from May 6, 2022, with a due date of June 6, 2022. All applications were accepted by the staff. On June 9, 2022 at 4 pm, the CDBG Advisory Committee reviewed the applications and made recommendations for funding. Additionally, the 2022 Action Plan will be available for public comment from July 1, 2022 to July 30, 2022. The document is available on the City's website

at https://www.greenwood.in.gov/CDBG and in print form if requested by an individual. Comments from the public will be incorporated in the final draft of this document.

#### 5. Summary of public comments

The final draft of this document will include a summary of all comments as an appendix.

# 6. Summary of comments or views not accepted and the reasons for not accepting them

The City of Greenwood accepted all comments from the public input process.

#### 7. Summary

The PY 2022 Action Plan will continue the emphasis laid out in the five-year Consolidated Plan and strive to understand more about the needs in the community and the best methods for addressing those needs. Affordable housing is the greatest need, as established by public input from the general public

and stakeholders. The City will continue open covervsations with stakeholders on the next steps to implementing an affordable housing program. The City is reaching out to regional partners to either provide services or technical assistance to Greenwood-based non profits to being a new program. PY2022 will continue those efforts.

#### PR-05 Lead & Responsible Agencies – 91.200(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	GREENWOOD	Mayor's Office
CDBG Administrator	GREENWOOD	Mayor's Office

Table 1 – Responsible Agencies

#### **Narrative (optional)**

FY 2022 represents the fourth full year for the City's administration of its CDBG Program.

#### **Consolidated Plan Public Contact Information**

The City of Greenwood, Mayor's Office will be the public contact for the City's CDBG Program. Contact information is:

CDBG Program – Kevin Steinmetz City of Greenwood 300 South Madison Avenue Greenwood, IN 46142 317-887-5000

#### AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

The City of Greenwood hired a consultant from City Consultants & Research, LLC to help with the writing of this Action Plan and conduct the public input process, including the consultations. The City of Greenwood staff also contacted a number of stakeholders to solicit input on the changing needs in the community. Consultations were conducted in person, one-on-one or via phone conference over the last year as part of the development of the PY2022 Action Plan.

# Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Founded in 1961, the United Way of Johnson County funds 17 local agencies and eight (8) direct programs in the community. United Way agencies provide direct care when clients have nowhere else to turn, especially considering generational and situational poverty. Programs offered through the agencies include a variety of direct services to clients, including emergency or crisis intervention for: housing and utility assistance, food insecurities, minimal car repairs, medical and prescription assistance, mental health referrals and support, mentoring, and financial literacy. The United Way of Johnson County hosts a monthly Impact meeting among supportive services and housing providers. The City of Greenwood will strive to attend these monthly meetings to connect CDBG funding as a resource to these providers.

United Way of Johnson County receives 94 percent of its funding through donor pledges and contributions. Six percent is raised through special events, other revenues, and grants

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

With the growing number of middle- and upper-income residents in Greenwood, homelessness is a hidden and misunderstood issue in the community. The City of Greenwood is part of Region 11 in the Indiana Balance of State Continuum of Care as part of Johnson County, along with Shelby, Brown, Bartholomew, Decatur, Jackson, and Jennings Counties. The Indiana Balance of State Continuum of Care (CoC) is the planning body for initiatives in ending homelessness in the State of Indiana. To do so, this group supports the development and ongoing maintenance of a strategic, comprehensive system to address homelessness. This system includes strategies for engaging mainstream partnerships, the provision of shelter, temporary housing, services, and permanent housing. The goal is to ensure that all residents of the State of Indiana are able to access and maintain permanent housing.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Currently, there is no service provider or general-purpose shelter that targets homeless individuals in Greenwood and service providers do not participate in the HMIS¹ system, and client households need to be transported to nearby communities (notably the City of Indianapolis) for these services. There are several specialized shelters in the County, primarily for substance abuse treatment. Through the consultation process, the consultants learned there are a variety of social service providers within the community, but coordination among them is limited. Many of the providers will refer people who seek help to another provider who is better able to provide the needed service, but that is the extent of the partnerships.

Greater coordination among providers is needed and could be offered through the City of Greenwood. The City will begin this process through the funding of a project called Coaltion for Homelessness in PY2022. The Coalition for the Homeless is a new initiative to offer immediate aid, prevention, and case management services to our homeless and near homeless neighbors in Johnson County and the City of Greenwood, where there is a lack of coordination between social service providers. With longstanding experience and success in serving, the staff and volunteers of Our Lady of the Greenwood Church will launch the Coalition for the Homeless to coordinate resources and offer one-on-one case management. We will develop an educational component as we work with our neighbors and local public and private agencies to strengthen the social service web of support for those most vulnerable to becoming homeless in Johnson County and the City of Greenwood.

# 2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

1	Agency/Group/Organization	Bridges Alliance of Johnson County
	Agency/Group/Organization Type	Services - Housing
		Services-Children
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff and Board
	Agency/Group/Organization was consulted.	Members to learn about the types of services
	What are the anticipated outcomes of the	provided by Bridges Alliance and what types of
	consultation or areas for improved	services are most needed in the current time,
	coordination?	COVID-19 related impacts.
2	Agency/Group/Organization	Grace Assembly of God - Great Harvest Food
		Pantry
	Agency/Group/Organization Type	Regional organization
		Services - Food Insecurity
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	

<sup>&</sup>lt;sup>1</sup> The Homeless Management Information System (HMIS) is a computerized data collection tool and database. HMIS is specifically designed to capture client-level, system-wide information over time on the characteristics and services needs of men, women, and children experiencing homelessness. The HMIS is maintained by the Coalition of Homelessness Intervention and Prevention (CHIP) of Central Indiana.

	Briefly describe how the	Periodic conversations with a staff to learn
	Agency/Group/Organization was consulted.	about daily needs living in food insecurity.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
3	Agency/Group/Organization	The Social of Greenwood
	Agency/Group/Organization Type	Services - Housing
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Food Insecurity
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Market Analysis
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations throughout the year
	Agency/Group/Organization was consulted.	with staff and Board Members to learn the
	What are the anticipated outcomes of the	housing and service needs of the elderly and
	consultation or areas for improved	people living with a disability.
	coordination?	
4	Agency/Group/Organization	Indiana Housing and Community Development
		Authority
	Agency/Group/Organization Type	Services-homeless
		Other government - State
		Regional organization
		Civic Leaders
	What section of the Plan was addressed by	Homeless Needs - Chronically homeless
	Consultation?	Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Lead-based Paint Strategy
	Briefly describe how the	Conducted with a representative of the
	Agency/Group/Organization was consulted.	organization and received information and data
	What are the anticipated outcomes of the	on homeless needs from staff
	consultation or areas for improved	
	coordination?	
5	Agency/Group/Organization	Central Nine Career Center
	Agency/Group/Organization Type	Services-Education
		Services-Employment
	What section of the Plan was addressed by	Economic Development
	Consultation?	Anti-poverty Strategy
		Education
	Briefly describe how the	Periodic conversations with staff about the
	Agency/Group/Organization was consulted.	demand for employment training and
	What are the anticipated outcomes of the	vocational education in Greenwood for both
	consultation or areas for improved	adult and high school age children.
	coordination?	

6	Agency/Group/Organization	Joy's House - UIndy
	Agency/Group/Organization Type	Services-Elderly Persons
	/ Series/ Group/ Greatilization Type	Services-Erderry Fersons Services-Persons with Disabilities
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Consultation.	Services for the Elderly
	Briefly describe how the	Periodic conversations with a staff to learn
	Agency/Group/Organization was consulted.	about daily needs of those with elderly or
	What are the anticipated outcomes of the	disabled dependents.
	consultation or areas for improved	disabled dependents.
	coordination?	
7	Agency/Group/Organization	Gleaners Food Bank
	Agency/Group/Organization Type	Regional organization
		Services - Food Insecurity
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	
	Briefly describe how the	Periodic conversations with a staff to learn
	Agency/Group/Organization was consulted.	about daily needs living in food insecurity.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
8	Agency/Group/Organization	City of Greenwood
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas
		Agency - Management of Public Land or Water
		Resources
		Agency - Emergency Management
		Civic Leaders
		Business and Civic Leaders
		Grantee Department
	What section of the Plan was addressed by	Public Facilities and Infrastructure
	Consultation?	
	Briefly describe how the	Face to face meetings on the needs of park
	Agency/Group/Organization was consulted.	facilities in low to moderate income areas.
	What are the anticipated outcomes of the	
	consultation or areas for improved coordination?	
9	Agency/Group/Organization	Kic-It
	Agency/Group/Organization Type	Housing
		Services - Housing
1		Services-Children
		Services-Ciliaren

	Nathat agation of the Dlaw was addressed by	Heusing Need Assessment
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Anti-poverty Strategy
	Briefly describe how the	Periodic converstations about the needs of at-
	Agency/Group/Organization was consulted.	risk youth and about the Regional Planning for
	What are the anticipated outcomes of the	Balance of State CoC.
	consultation or areas for improved	
	coordination?	
10	Agency/Group/Organization	United Way of Johnson County
	Agency/Group/Organization Type	Services - Housing
		Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Persons with HIV/AIDS
		Services-Victims of Domestic Violence
		Services-homeless
		Services-Health
		Services-Education
		Services-Employment
		Service-Fair Housing
		Services - Victims
		Services - Narrowing the Digital Divide
		Regional organization
		Civic Leaders
		Foundation
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Market Analysis
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff to discuss the
	Agency/Group/Organization was consulted.	affordable housing and social service needs,
	What are the anticipated outcomes of the	especially for those with special needs.
	consultation or areas for improved	,
	coordination?	
11	Agency/Group/Organization	Habitat for Humanity of Johnson County
- <del>-</del>	Agency/Group/Organization Type	Housing
		Services - Housing
		Regional organization
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
	Consultation.	
		Anti-poverty Strategy Lead-based Paint Strategy

	Dutaffy describe have the	Desire dia composatione with the Free stire
	Briefly describe how the	Periodic conversations with the Executive
	Agency/Group/Organization was consulted.	Director to talk about the affordable housing
	What are the anticipated outcomes of the	needs in Greenwood.
	consultation or areas for improved	
12	coordination?	Children's Occasional and Association
12	Agency/Group/Organization	Children's Organ Transplant Association
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	HOPWA Strategy
	Briefly describe how the	Periodic conversations with Committee
	Agency/Group/Organization was consulted.	members.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
13	Agency/Group/Organization	Dynamic Music Therapy
	Agency/Group/Organization Type	Services-Children
		Services-Health
		Services-Education
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	HOPWA Strategy
	Briefly describe how the	Periodic conversations with Committee
	Agency/Group/Organization was consulted.	members.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
14	Agency/Group/Organization	Greenwood Christian Church
	Agency/Group/Organization Type	Faith Based Organization
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
15	Agency/Group/Organization	Greenwood Public Schools
	Agency/Group/Organization Type	Services-Children
		Services-Education
		Services-Employment
		Services - Narrowing the Digital Divide
		Other government - Local
		Civic Leaders
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Economic Development
		Anti-poverty Strategy

	Duiafly, describe how the	Dovindia annuareations with staff
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved coordination?	
1.0		CC Francis and Clare Hamsest Food Bonton
16	Agency/Group/Organization	SS Francis and Clare Harvest Food Pantry
	Agency/Group/Organization Type	Services - Food InNeeds to be updatsecurity
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff on food
	Agency/Group/Organization was consulted.	insecurity needs.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
17	coordination?	Haven Canaturan for Warran
17	Agency/Group/Organization	Haven Sanctuary for Women
	Agency/Group/Organization Type	Services - Housing
		Services-Victims of Domestic Violence
	Additional to a Calca Discount discount in	Services - Victims
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
10	coordination?	Donoutro out of Housing and Huban
18	Agency/Group/Organization	Department of Housing and Urban
	Agency/Group/Organization Type	Development Other government - Federal
	Agency/Group/Organization Type What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
	Consultations	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff. Provided
	Agency/Group/Organization was consulted.	guidance and technical assistance for meeting
	What are the anticipated outcomes of the	national objectives.
	consultation or areas for improved	Hational objectives.
	coordination?	
19	Agency/Group/Organization	Inner Light Ministries
13	Agency/Group/Organization Type	Faith Based Organization
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	Anti-poverty strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	renoule conversations with stair.
	What are the anticipated outcomes of the	
	-	
	consultation or areas for improved coordination?	
		1
20	Agency/Group/Organization	Ivy Tech Community College

	Agency/Group/Organization Type	Services-Education
	rigency/ Group/ Organization Type	Services-Employment
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	reflocic conversations with staff.
	What are the anticipated outcomes of the	
	consultation or areas for improved coordination?	
21	Agency/Group/Organization	Johnson County Community Foundation
21		Johnson County Community Foundation
	Agency/Group/Organization Type	Regional organization
	10 11 11 11 11 11 11 11 11 11 11 11 11 1	Foundation
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Homelessness Strategy
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
22	Agency/Group/Organization	Johnson County Gateway Services
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
23	Agency/Group/Organization	Johnson Memorial Hospital Foundation
	Agency/Group/Organization Type	Health Agency
		Regional organization
		Civic Leaders
		Foundation
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	Terrodic conversations with starr
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
24	Agency/Group/Organization	Leadership Johnson County
<b>4</b>	Agency/Group/Organization Agency/Group/Organization Type	Regional organization
	Agency/Group/Organization Type	Business Leaders
		Civic Leaders
		Services - Development

		T., ., .
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
25	Agency/Group/Organization	Purdue Extension
	Agency/Group/Organization Type	Services-Education
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
26	Agency/Group/Organization	Our Lady of Greenwood
	Agency/Group/Organization Type	Services - Food Insecurity
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with staff.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
27	Agency/Group/Organization	Rotary Club of Greenwood
	Agency/Group/Organization Type	Regional organization
		Business Leaders
		Civic Leaders
		Business and Civic Leaders
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
28	Agency/Group/Organization	Safe Families for Children of Central Indiana
	Agency/Group/Organization Type	Services - Housing
		Services-Children
		Services-Victims of Domestic Violence
		Services - Victims
		Child Welfare Agency
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy

	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	r enouic conversations with members.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
29	Agency/Group/Organization	Salvation Army Social Service Center
	Agency/Group/Organization Type	Services - Housing
	- Genetit events of Samuation 1990	Services-Children
		Services-homeless
		Services - Families
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
30	Agency/Group/Organization	Servants at Work (SAWs)
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Elderly Persons
		Services-Persons with Disabilities
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved coordination?	
31	Agency/Group/Organization	St. Thomas Clinic
31	Agency/Group/Organization Type	Services-Health
	Agency/Group/Organization Type	Services - mental health
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	1 Chadic conversations with members.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
32	Agency/Group/Organization	The Refuge
JZ		tion Dlon 10

	Agency/Group/Organization Type	Services - Food Insecurity
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	Anti-poverty strategy
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	renoute conversations with members.
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	
33	Agency/Group/Organization	Upstream Prevention, Inc.
33	Agency/Group/Organization Type	Services-Health
	Agency/Group/Organization Type	Regional organization
	What section of the Plan was addressed by	Non-Homeless Special Needs
	What section of the Plan was addressed by Consultation?	•
	Consultations	Anti-poverty Strategy
	Detaile describe househo	Lead-based Paint Strategy Periodic conversations with members.
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	10 3 0
34	Agency/Group/Organization	Vineyard Community Church
	Agency/Group/Organization Type	Regional organization
		Faith Based
	What section of the Plan was addressed by	Anti-poverty Strategy
	Consultation?	
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
<u> </u>	coordination?	
35	Agency/Group/Organization	Visit Indy
	Agency/Group/Organization Type	Regional organization
		Planning organization
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
		Economic Development
		Anti-poverty Strategy
	Briefly describe how the	Periodic conversations with members.
	Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the	
	consultation or areas for improved	
	coordination?	

#### Table 2 – Agencies, groups, organizations who participated

#### Identify any Agency Types not consulted and provide rationale for not consulting

The City of Greenwood consulted with a variety of organizations through periodic conversations throughout the entir program year. However, most agencies responsive to calls for input were concerned with relieving housing and food insecurity. The City welcomes comments and conversations with stakeholders throughout the entire fiscal year.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
		The Consolidated Plan includes goals initiated
Continuum of Care	Indiana Balance of State - Region 11	by the Region 11 Council of the Indiana
		Balance of State Continuum of Care.

Table 3 – Other local / regional / federal planning efforts

#### **Narrative (optional)**

City staff, through the Mayor's office, reach out to stakeholders througouth the year, to discuss the community's needs and solutions that can be addressed with the CDBG funds.

#### **AP-12 Participation – 91.105, 91.200(c)**

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Greenwood conducted public input via hybrid format, in-person meetings with an option to join via a zoom link. The City posted all documents electronically for review by the general public and interested parties. Following the Greenwood Citizen Participation Plan, the following meetings were held to solicit input:

- May 3, 2022 at 2 pm
- May 4, 2022 at 12 pm

In each of the meetings, the public asked questions about different projects and their eligibility for CDBG funding. Also, public comment mentioned the need for more affordable housing.

The City's application for CDBG funding was available from May 6, 2022, with a due date of June 6, 2022. All applications were accepted by the staff. On June 9, 2022 at 4 pm, the CDBG Advisory Committee reviewed the applications and made recommendations for funding.

Additionally, the 2022 Action Plan will be available for public comment from July 1, 2022 to July 30, 2022. The document is available on the City's website at https://www.greenwood.in.gov/CDBG and in print form if requested by an individual. Comments from the public will be incorporated in the final draft of this document.

#### **Citizen Participation Outreach**

Sort Orde r	Mode of Outrea ch	Target of Outrea ch	Summary of response/attendan	Summary of comments receiv	Summary of commen ts not accepted	URL (If applicabl
			ce	ed	and reasons	e)
1	Public Hearing	Non-	The City of	Most comments	All comments were	
		targeted/broad	Greenwood a	focused on	accepted as part of	
		community	hybrid meeting,	affordable	this meeting.	
			with in-person and	housing as the		
			virtual options on	biggest need but		
			May 3, 2022 at 2	there is no		
			pm.	organization		
				providing this		
				service in		
				Greenwood.		
				Other comments		
				and questions		
				were about CDBG		
				regulations and		
				project eligibility.		

Sort Orde	Mode of Outrea	Target of Outrea	Summary of	Summary of	Summary of commen	URL (If
r	ch	ch	response/attendan	comments receiv	ts not accepted	applicabl
			ce	ed	and reasons	e)
2	Public Hearing	Non-	The City of	Most comments	All comments were	
		targeted/broad	Greenwood a	focused on	accepted as part of	
		community	hybrid meeting,	affordable	this meeting.	
			with in-person and	housing as the		
			virtual options on	biggest need and		
			May 4, 2022 at 12	for supportive		
			pm.	services for		
				households living		
				in poverty.		
				Other comments		
				and questions		
				were about CDBG		
				regulations and		
				project eligibility.		
3	Public Meeting	Non-	The City of	The CDBG	All comments were	
		targeted/broad	Greenwood a	Advisory	accepted as part of	
		community	hybrid meeting,	Committee met to	this meeting.	
			with in-person and	review		
			virtual options on	applications and		
			June 9, 2022.	make		
				recommendations		
				for funding to the		
				Mayor of		
				Greenwood.		

Sort Orde r	Mode of Outrea ch	Target of Outrea ch	Summary of response/attendan ce	Summary of comments receiv	Summary of commen ts not accepted and reasons	URL (If applicabl e)
4	Thirty-Day comment period.	Non- targeted/broad community	Thirty-day comment period for the 2022 Action Plan. July 1, 2022- July 30, 2022.	, and a second	All comments were accepted as part of this meeting.	

**Table 4 – Citizen Participation Outreach** 

#### **Expected Resources**

#### **AP-15 Expected Resources – 91.220(c)(1,2)**

#### Introduction

In PY2022, the City of Greenwood will receive \$271,015 of CDBG funding. The funding will be used to continue improvements in the Northeast Park, as well as to administer housing repairs for low- to moderate-income, owner-occupied units and to provide public services needed to establish self-sufficiency for low- to moderate-income persons. The City will also utilize \$51,000 of prior year resources from projects that did not move forward. The projects to be reallocated include:

- From PY2019, \$25,000 from administration, a project that was completed under budget.
- From PY2020, \$26,000 from Kic It, a project that did not move forward.

#### **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amount	Available Year	4	Expected	Narrative Description
	of		Annual	Program	Prior Year	Total:	Amount	
	Funds		Allocation:	Income: \$	Resources:	\$	Available	
			\$		\$		Remainder	
							of	
							ConPlan	
							\$	
CDBG	public - federal	Acquisition, Admin and Planning, Economic Development, Housing, Public Improvements Public Services	271,015	0	\$51,000	322,015	300,000	Funding will be used for the public services, infrastructure development and supporting housing development for moderate and low-income households.

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Greenwood will follow HUD regulations and will not require projects to provide match. However, Greenwood does fund projects and programs that will only require gap financing and have other funds to complete the project. In future years, if demand for CDBG funding increases, the City of Greenwood may update its policies to require match or a certain percentage of leveraging.

# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Greenwood will not utilize publicly owned property to address the needs in the plan.

#### Discussion

Greenwood, because it is only in its fourth year of administering the CDBG program, will follow HUD regulations and will not require projects to provide match. However, Greenwood does fund projects and programs that will only require gap financing and have other funds to complete the project. Projects that requested 100% of funding did not receive 100% of their request and must find financial resources in other places.

Social service providers, including those who serve the homeless and people with special needs, rely on other sources of funding. For many of the social service agencies, private resources fill the most of the budget needs, with public funding covering smaller gaps in operating and programmatic costs. It is in this area of programming that the City of Greenwood will have the most impact in the community. CDBG recipients for public services will be awarded \$40,652 from the CDBG program, leveraging \$210,212 in other sources of funding.

## **Annual Goals and Objectives**

## AP-20 Annual Goals and Objectives

**Goals Summary Information** 

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Self Sufficiency - Basic Public Services	2019	2023	Homeless Non- Homeless Special Needs	City Wide Initiatives	Social Services General	CDBG: \$40,652	Public service activities other than Low/Moderate Income Housing Benefit: 783 Persons Assisted
2	Public Facility Improvement	2019	2023	Non-Housing Community Development	Low Mod Census Tracts	Public Infrastructure and Facility Improvement	CDBG: \$ 177,160	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
3	Housing Owner- Occupied Repair	2019	2023	Affordable Housing	City Wide Initiatives	General Housing	CDBG: \$50,000	Homeowner Housing Rehabilitated: 5 Household Housing Units
4	Administration and Fair Housing	2019	2023		City Wide Initiatives	Institutional Structure	CDBG: \$54,203	Other: 1 Other

Table 6 – Goals Summary

#### **Goal Descriptions**

1	Goal Name	Self Sufficiency - Basic Public Services
	Goal Description	Support public services that provide basic daily living needs.
2	Goal Name	Public Facility Improvement
	Goal Description	Adapt public facilities that serve disabled neighbors in the community.
3	Goal Name	Housing Owner-Occupied Repair
	Goal Description	Improve the quality of affordable housing through owner occupied
		repair programs.
4	Goal Name	Administration and Fair Housing

Goal Description	Fund legal services, including fair housing initiatives.

#### **Projects**

#### AP-35 Projects - 91.220(d)

#### Introduction

Adhering to the CDBG program's national objectives, priority will be given to projects that address the housing and community development needs of low- and moderate-income persons. Some of the funding will be used for infrastructure improvements at Northeast Park. The City of Greenwood also allocated a small portion of funding, \$40,652 to four public service projects. Each of the projects must serve low to moderate income persons as part of their program. The remainder of the CDBG allocation will be spent on housing repairs for low- to moderate-income, owner-occupied units.

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#	Project Name
1	Administration
2	Greenwood Parks – Northeast Park
3	Bridges Alliance of Johnson County
4	Greenwood Schools Foundation
5	Harvest Food Panty
6	Our Lady of Greenwood – Coalition for Homelessness
7	Housing Rehabilitation

**Table 7 - Project Information** 

# Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The 2019-2023 Consolidated Plan discusses the challenge of addressing the needs in the community because the program is new to the community. The City of Greenwood offered a competitive funding application process for service and housing providers in the winter of 2021-22. CDBG funding for programs is directed to programs and projects that meet the following criteria:

- Meet a goal of the 2019-2023 Consolidated Plan
- Demonstrate a significance of need
- Serve an eligible area within Greenwood
- Project or program is eligible under HUD rules
- Create a visual impact in the neighborhood, particularly if an infrastructure project

Activities and projects that meet all the above criteria receive the highest priority, reducing the amount of funding spent on programs or projects that do not meet the underserved communities and households.

## **AP-38 Project Summary**

## **Project Summary Information**

1	Project Name	Administration and Fair Housing
	Target Area	City Wide Initiatives
	Goals Supported	Administration and Fair Housing
	Needs Addressed	Institutional Structure
	Funding	CDBG: \$54,203.00
	Description	Fund administrative costs and legal services, including fair housing initiatives. This
		project is eligible under 24 CFR Part 570.206 (a).
	Target Date	9/30/2023
	Estimate the number and type of families	Not applicable to this project.
	that will benefit from the proposed activities	
	Location Description	300 South Madison Avenue, Greenwood, IN
	Planned Activities	The City of Greenwood will provide overall program management and oversee all
		program design and implementation activities of sub-recipients and contracted
		services. The City will also fund fair housing activities, such as education and testing.
2	Project Name	Greenwood Parks – Northeast Park
	Target Area	Low Mod Census Tracts
	Goals Supported	Public Facility Improvement
	Needs Addressed	Public Infrastructure and Facility Improvement
	Funding	CDBG: \$177,160
	Description	Replace/upgrade site amenities in park that are too be determined. This project is
		eligible under 24 CFR Part 570.201 (c).
	Target Date	9/30/2022
	Estimate the number and type of families	100 Persons
	that will benefit from the proposed activities	
	Location Description	100 Crestview Dr, Greenwood, IN 46143
	Planned Activities	Replace/upgrade site amenities in park – install a multipurpose trail to the park,
		increasing the accessibility between the neighborhood and community school.
3	Project Name	Bridges Alliance of Johnson County

	Target Area	City Wide Initiatives
	Goals Supported	Self Sufficiency - Basic Public Services
	Needs Addressed	Social Services General
	Funding	CDBG: \$10,000
		Other Local: \$20,554.90
		Total: \$30,554.90
	Description	Funding will be available for social service programs that meet the basic daily living
		needs of the most vulnerable residents in Greenwood. This project is eligible under 24
		CFR Part 570.201 (e).
	Target Date	9/30/2023
	Estimate the number and type of families	2 Persons
	that will benefit from the proposed activities	
	Location Description	704 S State Rd 135 Ste D 220, Greenwood, In 46143
	Planned Activities	Provide case management and mentoring to low to moderate income clients struggling
		to improve employment situations.
4	Project Name	Greenwood Education Foundation
	Target Area	City Wide Initiatives
	Goals Supported	Self Sufficiency - Basic Public Services
	Needs Addressed	Social Services General
	Funding	CDBG: \$10,000
		Other Local: \$4,000
		Total: \$14,000
	Description	Funding will be available for social service programs that meet the basic daily living
		needs of the most vulnerable residents in Greenwood. This project is eligible under 24
		CFR Part 570.201 (e).
	Target Date	9/30/2023
	Estimate the number and type of families	160 individuals
	that will benefit from the proposed activities	
	Location Description	605 West Smith Valley Road, Greenwood, IN 46142

	Planned Activities	The goal of the GEF Cares initiative is to help make resources affordable and accessible for the youth and families in Greenwood. Through our initiative and partnerships with community organizations, we will use grant funding to provide youth with resources that offer relief to overcoming the long-lasting effects and challenges of the COVID-19 pandemic in the way of mental health support services.				
5	Project Name	Harvest Food Pantry				
	Target Area	City Wide Initiatives				
	Goals Supported	Self Sufficiency - Basic Public Services				
	Needs Addressed	Social Services General				
	Funding	CDBG: \$10,000				
		Other Local: \$20,173.11				
		Total: \$30,173.11				
	Description	Funding will be available for social service programs that meet the basic daily living				
	·	needs of the most vulnerable residents in Greenwood. This project is eligible under 24				
		CFR Part 570.201 (e).				
	Target Date	9/30/2023				
	Estimate the number and type of families	351 individuals				
	that will benefit from the proposed activities					
	Location Description	398 South Main Street, Franklin, IN 46131				
	Planned Activities	The Harvest Food Pantry is a ministry of Saints Francis and Clare of Assisi Catholic				
		Church. However, we are considered a non-religious affiliated organization with				
		Gleaners, Inc., since we do not require, expect or ask clients to participate in religious				
		services or activities in order to receive assistance.				
6	Project Name	Our Lady of Greenwood – Coalition for Homelessness				
	Target Area	City Wide Initiatives				
	Goals Supported	Self Sufficiency - Basic Public Services				
	Needs Addressed	Social Services General				
	Funding	CDBG: \$10,652.25				
		Other local: 8,629.57				
		Total: \$19,281.52				
	Description	Funding will be available for social service programs that meet the basic daily living				
		needs of the most vulnerable residents in Greenwood. This project is eligible under 24				
		CFR Part 570.201 (e).				

	Target Date	9/30/2023				
	Estimate the number and type of families	4				
	that will benefit from the proposed activities					
	Location Description	335 S Meridian St, Greenwood, IN 46143				
	Planned Activities	The Coalition for the Homeless is a new initiative to offer immediate aid, prevention,				
		and case management services to our homeless and near homeless neighbors in				
		Johnson County and the City of Greenwood, where there is a lack of coordination				
		between social service providers. With longstanding experience and success in serving,				
		the staff and volunteers of Our Lady of the Greenwood Church will launch the Coalition				
		for the Homeless to coordinate resources and offer one-on-one case management.				
7	Project Name	Home Repair Program				
	Target Area	City - Wide				
	Goals Supported	Housing - Owner Occupied Repair				
	Needs Addressed	General Housing				
	Funding	CDBG: \$50,000				
		Other local: \$0				
		Total: \$50,000				
	Description	Project will assist LMI Homeowners with home repairs such as HVAC, roofing, plumbing,				
		and accessibility.				
	Target Date	9/30/2023				
	Estimate the number and type of families	Approximately 5 homeowners will benefit from this activity.				
	that will benefit from the proposed activities					
	Location Description	Various addresses, yet to be determined. All homeowners will need to document				
		income of the household to quality for the program.				
	Planned Activities	Grants to very low- and low-income single-family homeowners for up to \$10,000 to				
		repair/replace a major system of a house where failure to do so will threaten the				
		household's immediate health and safety. The City has not selected a provider for this				
		program but has had conversations for interested parties to move forward with the first				
		repair program in Greenwood.				

#### AP-50 Geographic Distribution – 91.220(f)

# Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Community Development Block Grant funding must be used to meet one of three national objectives, including serving low to moderate income people/housing/areas. The City of Greenwood has a number of areas which meet the HUD definition of a low to moderate income area, with 51 percent of the residents earning an income 80 percent or below the HUD Area Median Family Income (HAMFI). Funds may also be used to assist low to moderate income households, or those earning at or below 80 percent of the median family income. The table below shows the income limit by household size for the City of Greenwood.

	1 Person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
0-30% MFI	\$19,200	\$21,950	\$24,700	\$27,400	\$29,600	\$31,800	\$34,000	\$36,200
31-50% MFI	\$32,000	\$36,550.00	\$41,000	\$45,650	\$49,350	\$53,000	\$56,650	\$60,300
51-80% MFI	\$51,150	\$58,450.00	\$65,750	\$73,050	\$78,900	\$84,750	\$ 90,600	\$96,450

#### **Geographic Distribution**

Target Area	Percentage of Funds			
Low Mod Census Tracts	62			
City Wide Initiatives	38			

**Table 8 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

CDBG funds will be concentrated in those block groups with at least 51 percent low and moderate-income households; see Figure 2, in the Executive Summary, for identification of these areas. With concentrations of housing problems and racial minorities in these areas, it is imperative the City of Greenwood focus its efforts in those areas to improve the quality of life for those residents.

#### Discussion

Please see discussion points in the sections above.

# **Affordable Housing**

# AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City of Greenwood continues to struggle to identify an organization that has both the desire to provide affordable housing activities and the capacity to utilize federal funds for those affordable housing activities. For PY2022, the City has allocated funding for a home repair project but is still seeking a partner or subripient of the funds to provide the program.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	5
Special-Needs	0
Total	5

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	5
Acquisition of Existing Units	0
Total	5

Table 10 - One Year Goals for Affordable Housing by Support Type

### **Discussion**

Due to the overwhelming demand for public assistance associated with impacts from COVID-19 and its aftermath, the City has continued to prioritize activities to meet these needs, including setting aside an allocation for a home repair program. The City of Greenwood is actively searching for an organization that will offer affordable housing development in the community. This includes working with a local non profit organization getting technical assistance from a larger, regional parter to help with grant compliance.

# **AP-60 Public Housing – 91.220(h)**

### Introduction

The City of Greenwood does not have a locally based public housing provider nor a housing choice voucher provider. The State of Indiana, through the Indiana Housing and Community Development Authority subcontracts the housing choice voucher program to Human Services, Inc., to serve Johnson, Shelby, Bartholomew, Decatur, and Jackson Counties. Human Services, Inc. has several locations but the Johnson County location is in Franklin, IN. There are no public housing units, or multifamily housing owned by a public housing agency, located within the City of Greenwood. There are rental properties that accept housing choice vouchers within the City of Greenwood once a resident is applies and is approved through Human Services, Inc.

The Section 8 program, or Housing Choice Voucher, program offers subsidy to a household to allow them to rent any apartment in the local housing authority's jurisdiction. The household will pay 30 percent of their gross monthly income towards rent and the Housing Choice Voucher covers the remaining cost of the rent. Thus, if a two-bedroom apartment is \$700 per month and the household can only afford \$250 per month, the remaining \$450 of rent is paid by the NHA through the voucher.

## Actions planned during the next year to address the needs to public housing

The most immediate need for the City is advocating for additional voucher assistance. The waiting lists for the limited affordable housing projects in the City are long or closed. Through stakeholder interviews, the need for additional rental subsidies, particularly for seniors is high.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

Housing Choice Vouchers from the U.S. Department of Housing and Urban Development (HUD) allow households to access housing that would not be affordable to them. The household pays 30 percent of their gross monthly income and the voucher pays the remainder of the rent owed to the landlord.

Through the administration of CDBG programs, the City of Greenwood will support public services across the community. The City of Greenwood will require public service recipients to have available information about affordable homeownership programs and fair housing in all locations where CDBG funded services are provided. Voucher recipients may find information about homeownership opportunities if they receive supportive services from a CDBG supported program.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

## **Discussion**

The City of Greenwood does not have any public housing units within the City limits. The Indiana Housing and Community Development Authority only offers housing choice vouchers to low income residents in Greenwood. Currently there are no affordable housing developers based in Greenwood, Indiana. The City of Greenwood will continue to identify and educate landlords about the Housing Choice Voucher program to make available more housing for those people wishing to live in Greenwood but need a subsidy to live in Greenwood.

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

The Indiana Balance of State Continuum of Care (CoC) is the planning body for initiatives in ending homelessness in Indiana. To do so, this group supports the development and ongoing maintenance of a strategic, comprehensive system to address homelessness. This includes strategies for engaging mainstream partnerships, the provision of shelter, temporary housing, services, and permanent housing. The goal is to ensure that all residents of the state of Indiana are able to access and maintain permanent housing.

The Indiana Balance of State Continuum of Care is made up of 91 counties in 16 distinct regions. Each region has a region chair and is comprised of providers who serve people experiencing homelessness or at risk of homelessness. All regions are part of the IN Balance of State CoC Collaborative Application to HUD for McKinney Vento funding.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Greenwood, as part of Johnson County, is part of Region 11 in the State of Indiana Continuum of Care, made up of seven counties: Bartholomew, Brown, Decatur, Jackson, Jennings, Johnson, and Shelby. The council has meetings every other month at Human Services, Inc. in Bartholomew County. The group has taken an active role in the Point in Time Count and is working with a formally homeless individual to help "find" homeless neighbors in the community. By finding the homeless neighbors, the Continuum can better understand the needs of the community. Formerly homeless neighbors, working through the providers, offer expertise on the strength of programs in the community and the gaps in services to the Region 11 Council.

# Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Greenwood does not have any crisis shelter or emergency beds. Households seeking crisis housing often rely on shelters in neighboring communities.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Due to low point in time count numbers in Johnson County and its proximity to Marion County/Indianapolis, homeless services are often found in other counties of the Region where a need and number of homeless individuals is greater. This fact does not look to change in the next five years. Stakeholders suggested that a Rapid Re-Housing (RRH) program located in Greenwood may be an easier program to implement, over high cost of developing a shelter. Based on best practices, Rapid Re-Housing may be a more successful intervention in the area.

The City of Greenwood will work with the providers in PY2022 within Region 11 to determine how a program with an RRH component can be implement in the community. Expected implementation of any pilot project would be in PY2023 or PY2024.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs. Limited financial resources prohibit the City of Greenwood from supporting any one project or program with a significant amount of funds. The City can spend up to 15 percent of its annual allocation towards public services. The City hosted an open application process to accept applications for public services, meeting the basic needs of the City's most vulnerable residents. This year, the City will support four organizations (Bridges Alliance of Johnson County, Greenwood Schools Foundation, Harvest Food Panty, and Our Lady of Greenwood) with a combined \$40,652 to assist individuals and households who are low to moderate income households, and at risk of homelessness.

#### **Discussion**

The City of Greenwood will fund a new program through Our Lady of Greenwood, called the Coalition for the Homelessness. The Coalition for the Homeless is a new initiative to offer immediate aid, prevention, and case management services to our homeless and near homeless neighbors in Johnson County and the City of Greenwood, where there is a lack of coordination between social service providers. With longstanding experience and success in serving, the staff and volunteers of Our Lady of the Greenwood Church will launch the Coalition for the Homeless to coordinate resources and offer one-on-one case management. We will develop an educational component as we work with our neighbors and local public and private agencies to strengthen the social service web of support for those most vulnerable to becoming homeless in Johnson County and the City of Greenwood.

The Coalition for the Homeless Program Director will be responsible for managing and implementing these four key strategies:

- 1. Coalition Building: Build meaningful bridges within the Johnson County community that ensure that we truly support one another as neighbors;
- 2. Direct Services: Directly offer coordinated services, case management and support for our neighbors in need of immediate assistance and life building interventions;
- 3. Collaborative Safety-Net: Work with community partners to coordinate a seamless, comprehensive safety-net of services for our neighbors and
- 4. Facility Development: Explore options for facilities that offer co-located services that provide life support and training services and a range of shelter and housing options.

Since "homelessness is a hidden and misunderstood issue in the community," the Coalition for the Homeless will also develop an educational component to help the community understand the need in Johnson County, where every person is valued and treated as a neighbor with respect, equality, compassion, and dignity. The Coaltion for Homelessness will offer a safety net of wrap-around services that will help them regain life stability and permanent residence.

## AP-75 Barriers to affordable housing – 91.220(j)

### **Introduction:**

While barriers to affordable housing can come from anywhere, the U.S. Department of Housing and Urban Development (HUD) recognizes a few universal barriers. Local and state regulations on zoning and building are the most recognized barriers to affordable housing. With increased regulation comes an increased cost to build housing that meets all regulations.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

To help the community as a whole overcome the barriers to affordable housing development, and also maximize the impact in the community, the City of Greenwood will strive to achieve the following goals:

- 1. Expand and sustain the supply of safe, decent affordable housing.
- 2. Support programs that help the most vulnerable households achieve self-sufficiency.
- 3. Invest in public facility and public infrastructure needs of low-income neighborhoods.
- 4. Improve institutional structure and coordination among providers.

#### **Discussion:**

Traditional redevelopment in Indiana has been led by small non-profit community development organizations at the grass roots level. However, smaller organizations are unable to build large-scale projects. They are also unable to be holistic in nature which limits the impact on the target population. Some ideas to overcome these barriers are:

- Select target areas based on proximity to transportation options
- Attract for-profit developers to partner with non-profit service agencies to develop
  affordable housing development for extremely low-income families; connecting services and
  rental assistance with new developments
- Build projects without long-term debt to help fund operations and maintenance of property
- Advocate for public and private transportation options for low-income families living outside
  of walking distance of amenities needed for daily living, such as grocery stories, health care
  and employment options
- Enlist all levels of City government to be "cheerleaders" for affordable housing
- Feed positive stories to media outlets to counter negative stories oriented from the urban core

Greenwood is activilty seek private/public partnerships to help achieve these goals and target communities working together to increase affordable housing options. Both of these key ingredients will help achieve the goals while addressing some of the biggest barriers to affordable housing development, such as educating the public and civic leaders about affordable housing, advocating for transportation options in all areas of the community and working together to attract additional subsidy to overcome high cost of property acquisition. City leadership continues its coversations with business, public and stakeholder leadership. The conversations has been positive across all stakeholders in the community, coming together to agree on the need for more affordable housing in the City, including a wide range of housing choices. The City will host a variety of meetings in the coming months to connect local, grass roots organizations to regional organizations to provide technical assistance to get an affordable housing project through the planning process to implementation.

In addions, City of Greenwood will serve as an advocate for affordable and fair housing in the community. The Analysis of Impediments to Fair Housing outlines a number of opportunities to reduce the impediments or eliminate the impediments found to fair housing choice. These opportunities include:

- Passing a local fair housing ordinance to include all protected classes, including race, color, age sex, sexual orientation, gender identify, disability, national origin, religion, income status, veteran status, limited English proficiency, or any other protected classification under federal law.
- Begin a testing program to determine if any housing discrimination exists in the local rental housing market.
- Begin a fair housing education program for local housing providers, supportive services providers, realtors, landlords, management companies, and elected and appointed officials of the City government.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

## Actions planned to address obstacles to meeting underserved needs

The 2019-2023 Consolidated Plan discusses the challenge for Greenwood is that many of the people the funding is intended to benefit are hidden among the middle class and wealthy in the growing community. Stakeholders have repeatedly stated that the pandemic has only exacerbated the rental housing crunch in Greenwood. According to RentCafe.com, the average apartment in Greenwood is \$1,094, per month, a 9 percent increase from the previous year. Of the total units, according to that same site, 54 percent charge rents of \$1,001 per month or more.

The City of Greenwood offered a competitive funding application process for service and housing providers in the spring of 2022. CDBG funding for programs was to be directed to programs and projects that meet the following criteria:

- Meet a goal of the 2019-2023 Consolidated Plan
- Demonstrate a significance of need
- Serve an eligible area within Greenwood
- Project or program is eligible under HUD rules
- Create a visual impact in the neighborhood, particularly if an infrastructure project

Activities and projects that met multiple of the above criteria received higher priority, reducing the amount of funding spent on programs or projects that do not meet the underserved communities and households.

### Actions planned to foster and maintain affordable housing

The primary strategy in 2019 to 2023 for the Greenwood CDBG Program is to close the gap on housing for households earning less than 30 percent of the area median income. With so few housing units are available and affordable to this income bracket it is essential to families living in poverty to have more housing options. And, the new housing options must be closer to work, transportation options and public amenities such grocery stores, health care and schools. The City of Greenwood continues to struggle to identify an organization that has both the desire to provide affordable housing activities and the capacity to utilize federal funds for those affordable housing activities.

The City has identified the following strategies with non-financial support:

- 1. Support affordable multi-family housing development offering housing for incomes earning 0-30 percent of the area median family income.
- 2. Support public and private partnerships to develop affordable housing, with a goal of 10 percent of new residential building permits to be issued for housing units.
- 3. Support affordable, senior housing development.
- 4. Find additional resources for rental subsidies that support extremely low-income households or those earning 0-30 percent of the area median income.
- 5. Support the quality of affordable rental housing through repair assistance programs.

## Actions planned to reduce lead-based paint hazards

The Johnson County Health Department recommends that children six (6) years old and under be screened for lead, particularly those children living in, regularly visiting or attending a child care facility built before 1978 should be tested. The local health department also provides guidance to address any concerns parents or guardians might have as well as guidance for renovating and clean up lead-based paint hazards.

The Federal regulations regarding lead-based paint hazards and the requirements for housing renovation have been incorporated as part of the City of Greenwood's policies and procedures manual. A copy of the policies and procedures manual will be provided to the grant recipient/housing provider at the time of contract. Any sub grantee, contractor or housing provider will need to comply with the policies and procedures. Monitoring of the project will ensure compliance.

#### Actions planned to reduce the number of poverty-level families

The primary strategy in 2019 to 2023 for Greenwood will be to close the gap on housing for households earning less than 30 percent of the area median income and assist with basic daily living needs.

With so few housing units available and affordable to this income bracket, it is essential for families living in poverty to have more housing options. And, the new housing options must be closer to work, transportation options and public amenities such grocery stores, health care and schools. Through the priority, to expand and sustain the supply of safe, decent affordable housing, Greenwood will address this need.

## Actions planned to develop institutional structure

The City of Greenwood's CDBG Program's final goal does not have any specific projects or programs that will be funded by the City. Through administrative efforts and partnerships in the community, the City will work to increase coordination across the community, with the intended outcome of improving services for low-income households. The United Way's Impact Network and Region 11 of the Balance of State Continuum of Care can provide an outlet for this coordination and capacity building.

Priority #4 – Institutional Structure - Improve institutional structure and coordination among providers across the City and advocate for fair housing. Suggested strategies to meet this priority are:

- 1. Connect local grass roots organizations to affordable housing technical assistance.
- 2. Connect with regional coaltions, such as the United Way Impact meeting and the Region 11 Continuum of Care.
- 3. Support fair housing initiatives and education in the community.

# Actions planned to enhance coordination between public and private housing and social service agencies

The United Way of Johnson County is the primary way to connect all service providers throughout Greenwood. The Network will continue its efforts to build capacity and coordinate service provisions across the county in the coming year. The City of Greenwood will join this effort and support institutional coordination among providers.

The City of Greenwood wants to support and expand the efforts of this organization to not only build up the capacity of its members, but to also connect the members to local housing providers and the Region 11 Planning Council for the Indiana Continuum of Care. By connecting the three different organizations, planning efforts will be more streamlined and projects developed from those efforts will go more to address the households and individuals with the most need.

#### **Discussion:**

The Annual Action Plan will address many items as noted in the previous discussion points. However, as a recipient of HUD funds, Greenwood certifies it will affirmatively further fair housing choice by conducting an analysis of impediments to fair housing choice, take appropriate actions to overcome the effects of any impediments identified, and maintain records reflecting the analysis and actions taken in this regard. The City is committed to ensuring fair housing choice for all residents within its jurisdiction. The City completed an Analysis of Impediments to Fair Housing in conjunction with this Consolidated Plan, covering the years 2019 through 2023, same as the Consolidated Plan.

The Analysis of Impediments to Fair Housing evaluated regulations as to zoning and planning regulations and their impact on housing. The Analysis of Impediments did not find any types of zoning that impose limits on housing, but did find that architectural design elements could be cost prohibitive towards the development of affordable housing. The study has found that the following impediments to fair housing choice:

- No comprehensive list of landlords accepting housing choice vouchers, making it difficult for those holding vouchers to locate housing.
- No clear way to report housing discrimination within the City of Greenwood nor is there a
  fair housing ordinance for the City.
- It is not clear whether the architectural standards for new construction bias residential development towards or away from single-family units. However, they may increase the transactional costs for affordable housing development.
- The Greenwood Comprehensive Plan is largely focused on single family housing units.

Greenwood, as a recipient of federal CDBG, must take appropriate actions to overcome the effects of the impediments identified within this plan and maintain records reflecting the analysis and actions taken. This list below shows actions called for in the Analysis of Impediments to Fair Housing (AI):

- 1. Advocate on behalf of affordable housing developers in the community to bring state and federal resources to the City of Greenwood.
- 2. Provide educational programming for public officials, particularly who are newly elected, on fair housing issues.
- 3. The City should clarify its anti-discrimination policy fair housing ordinance that includes all the usual protected classes as well as sexual orientation, gender identity, and veteran military status.

# **Program Specific Requirements**

# **AP-90 Program Specific Requirements – 91.220(l)(1,2,4)** Introduction:

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The City's CDBG program has not collected any program income to date and does not expect to utilize any program income in PY2022.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before	\$0
the start of the next program year and that has not yet been reprogrammed	
2. The amount of proceeds from section 108 loan guarantees that will be	\$0
used during the year to address the priority needs and specific objectives	
identified in the grantee's strategic plan	
3. The amount of surplus funds from urban renewal settlements	\$0
4. The amount of any grant funds returned to the line of credit for which the	
planned use has not been included in a prior statement or plan.	
5. The amount of income from float-funded activities	\$0
Total Program Income	\$0

## **Other CDBG Requirements**

1. The amount of urgent need activities	\$0
2. The estimated percentage of CDBG funds that will be used for activities	100%
that benefit persons of low and moderate income. Overall Benefit - A	
consecutive period of one, two or three years may be used to determine that a	
minimum overall benefit of 70% of CDBG funds is used to benefit persons of	
low and moderate income. Specify the years covered that include this Annual	
Action Plan.	

The City of Greenwood will utilize a single program year, 2022, for the calculation of the CDBG Overall low to moderate income benefit listed above.

Appendix A – Public Notices

From: Molly Laut lautm@greenwood.in.gov & Subject: CDBG Applications due June 3rd

Date: June 1, 2022 at 9:46 AM

To: alicia@cityconsultantsllc.com



GREENWOOD

Alicia,

Mayor Mark W. Myers on behalf of the City of Greenwood estimates it will receive an allocation of \$324,392 for Community Development Block Grant (CDBG) funding to begin projects on October 1, 2022. The U.S. Department of Housing and Urban Development (HUD) has consolidated the planning, application, and reporting requirements for CDBG. The statute for this grant program sets forth three basic goals: provide decent housing, provide a suitable living environment and expand economic opportunities. To receive these funds, the City of Greenwood must allocate the funding to projects through its Program Year 2022 Action Plan. This notice begins the citizen input and local application process. Interested applicants may find and submit the application at <a href="www.greenwood.in.gov/cdbg">www.greenwood.in.gov/cdbg</a> on or about May 6, 2022. Interested parties are encouraged to begin their application as early as possible. For further information or technical assistance, please contact Kevin Steinmetz at:

City of Greenwood 300 South Madison Avenue Greenwood, Indiana, 46142 317-887-5000 cdbg@greenwood.in.gov

2022 Application and Public Meeting Dates		
Greenwood City Center and Zoom Join Zoom Meeting	CDBG Public Meetings – The City will host two meetings to solicit input from the public on the best use of funding opportunities to improve affordable housing opportunities and social services in the community. Residents may attend either	
May 3, 2022 at 2:00 PM Meeting ID: 856 5132 1109	meeting as information will be identical at both meetings, however residents are welcome to attend both.	
Passcode: 1234	welcome to attend both.	
May 4, 2022 at Noon		
Meeting ID: 850 4585 2872 Passcode: 1234		
May 6, 2022	<b>Application Availability</b> – The City will post the on-line application for interested parties.	
June 3, 2022	<b>Application Due Date</b> – All applications from interested parties must be submitted and received by noon on June 3, 2022.	
June 9, 2022 at 4:00 PM	CDBG Committee – Review and selection of projects for funding.	
Greenwood City Center and Zoom		
Join Zoom Meeting		
Meeting ID: 893 1345 0357		
Passcode: 1234		
July 1-30, 2022	<b>30-Day Comment Period</b> – The City will release the PY2022 Action Plan for comments from the community.	
July 13, 2022 at 3:00 PM	CDBG Action Plan Public Meeting – The City will host a meeting to present	
Greenwood City Center and Zoom	the PY2022 Action Plan and allow for residents of Greenwood to comment.	
Join Zoom Meeting		
Meeting ID: 874 3228 6160		
Passcode: 1234		
October 1, 2022	Start of Program Year 2022	

The City of Greenwood does not discriminate on the basis of race, color, age, sex, sexual orientation, gender identity, disability, national origin, religion, income status, veteran status, limited English proficiency or any other protected classification under federal law and provides, upon request, reasonable accommodation to afford an individual with a disability on equal apportunity to participate in all services, programs and

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Please submit all questions or comments to: <a href="mailto:cdbg@greenwood.in.gov">cdbg@greenwood.in.gov</a>

**CDBG Contacts:** 

### **KEVIN STEINMETZ**

Office of the Mayor Capital Projects Manager

#### **MOLLY LAUT**

Office of the Mayor Strategic Marketing & Community Relations

You received this email as the result of your request for updates about Community Development Block Grants. Click here to <u>Unsubscribe</u>.